Local Government Type:	1 Othor	Local Government Nam City of Imlay City, Michi	0" 1" 1"				
City Township Village	Other			······································	Lapeer		. 01-1
Audit Date	Opinion D			Date Accountant Report Submitted To State:			
June 30, 2004 We have audited the financial statements	September of this loss			ecember 30, 200		ronar	rod in accordance
with the Statements of the Governmenta Counties and Local Units of Government	al Accountii	ng Standards Board (GAS	SB) and the <i>Ur</i>	niform Reporting			
We affirm that: 1. We have complied with the <i>Bulletin f</i> 2. We are certified public accountants r			nment in Michi	gan as revised.			
We further affirm the following. "Yes" resand recommendations.	sponses ha	ve been disclosed in the fi	nancial statem	ents, including the	e notes, or in t	:he re	port of comments
yes ⊠ no 2. There are accum yes □ no 3. There are instanc yes ⋈ no 4. The local unit has	ent units/fur ulated defices of non- s violated th	elow: nds/agencies of the local ucits in one or more of this uccompliance with the Unifore conditions of either an obergency Municipal Loan Ac	unit's unreserve orm Accounting order issued und	d fund balances/r and Budgeting A	retained earnii Act (P.A. 2 of <i>1</i>	ngs (F 1968,	as amended).
yes no 5. The local unit hol [MCL 129.91] or	lds deposits P.A. 55 of	s/investments which do no 1982, as amended [MCL inquent in distributing tax is	ot comply with s 38.1132])		•		
(normal costs) in	the curren	ne Constitutional requirement of year. If the plan is more of contributions are due (page)	e than 100% fu	unded and the ov			
yes no 8. The local unit use	es credit ca	ards and has not adopted a ted an investment policy a	an applicable p	olicy as required	•		5 (MCL 129.241).
We have enclosed the following:				Enclosed	To Be Forwarde	ed	Not Required
The letter of comments and recommend	lations.				\boxtimes		
Reports on individual federal assistance	programs	(program audits).					\boxtimes
Single Audit Reports (ASLGU).						\square	\boxtimes
Certified Public Accountant (Firm Name): P [lante & Moran	, PLLC				
Street Address 10 South Main Street, Suite 200			City Mount Cleme	ns	State MI	ZIP 480) 043-7903
Accountant Signature							
1							

Financial Report
with Supplemental Information
June 30, 2004



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Independent Auditor's Report

To the Honorable Mayor and Members of the City Commission City of Imlay City, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Imlay City, Michigan as of and for the year ended June 30, 2004, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Imlay City, Michigan's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Imlay City, Michigan as of June 30, 2004 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis and budgetary comparison schedules, as identified in the table of contents, are not a required part of the basic financial statements but are supplemental information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.



To the Honorable Mayor and Members of the City Commission City of Imlay City, Michigan

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Imlay City, Michigan's basic financial statements. The accompanying other supplemental information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. The other supplemental information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

As described in Note I, the City has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, and related statements, as of July I, 2003.

Plante & Moran, PLLC

September 3, 2004, except Note 10 as to which the date is December 21, 2004



Management's Discussion and Analysis

Our discussion and analysis of the City of Imlay City, Michigan's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2004. Please read it in conjunction with the City's financial statements.

Financial Highlights

As discussed in further detail in this management's discussion and analysis, the following represents the most significant financial highlights for the year ended June 30, 2004:

- State-shared revenue, our second largest revenue source, was reduced by the State of Michigan by approximately \$25,650 this year. The City's proactive response to the decline in state-shared revenue was to closely monitor and continually evaluate General Fund revenue trends as well as expenditure trends, especially in the areas of personnel benefit costs and staffing levels and discretionary programming and capital projects, in order to achieve economies of scale, operational efficiencies, cost reductions, and justification for capital expenditures.
- Total net assets related to the City's governmental activities increased by approximately \$598,000.
- The City began a long-term investment in its infrastructure by constructing an extension of water and sewer lines on Newark Road east of M-53 with the assistance of MEDC funding in the amount of \$786,000 and MDOT funding in the amount of \$191,000.

Using this Annual Report

This annual report consists of a series of financial statements. The statement of net assets and the statement of activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. This longer-term view uses the accrual basis of accounting so that it can measure the cost of providing services during the current year, and whether the taxpayers have funded the full cost of providing government services.

The fund financial statements present a short-term view; they tell us how the taxpayers' resources were spent during the year, as well as how much is available for future spending. Fund financial statements also report the City's operations in more detail than the government-wide financial statements by providing information about the City's most significant funds. The fiduciary fund statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.



Management's Discussion and Analysis (Continued)

The City as a Whole

The following table shows, in a condensed format, the net assets as of June 30, 2004. Prior data is not available.

	Go	Governmental Business-type		usiness-type	
		Activities		Activities	 Total
Assets					
Current assets	\$	3,823,938	\$	1,269,878	\$ 5,093,816
Noncurrent assets	· 	3,663,498	_	10,443,610	 14,107,108
Total assets		7,487,436		11,713,488	19,200,924
Liabilities					
Current liabilities		515,442		124,475	639,917
Long-term liabilities		801,900		4,195,000	 4,996,900
Total liabilities		1,317,342		4,319,475	 5,636,817
Net Assets					
Invested in capital assets - Net of					
related debt		3,019,004		6,248,610	9,267,614
Restricted		198,918		425,953	624,871
Unrestricted		2,952,172		719,450	 3,671,622
Total net assets	<u>\$</u>	6,170,094	\$	7,394,013	\$ 13,564,107

The City's combined net assets increased 8 percent from a year ago, increasing from \$5,571,861 to \$6,170,094. The increase includes MEDC funding in the amount of \$786,000 and MDOT funding in the amount of \$191,000, which helps fund a long-term investment in infrastructure by constructing an extension of water and sewer lines on Newark Road east of M-53. In addition, funding was provided by FEMA to purchase fire equipment.

The current level of unrestricted net assets for our governmental activities stands at \$2,952,172.



Management's Discussion and Analysis (Continued)

The following table shows the changes in net assets during the current year:

	Governmental Activities			isiness-type Activities	Total
Revenue					
Program revenue:					
Charges for services	\$	560,776	\$	1,396,609	\$ 1,957,385
Operating grants and contributions		570,162		-	570,162
Capital grants and contributions		37,644		-	37,644
General revenue:					
Property taxes		1,150,533		449,644	1,600,177
State-shared revenue		519,340		-	519,340
Unrestricted investment earnings		78,824		23,351	102,175
Franchise fees		31,571		-	31,571
Transfers and other revenue		25,000		(25,000)	
Total revenue		2,973,850		1,844,604	4,818,454
Program Expenses					
General government		110,487		-	110,487
Public safety		1,085,050		-	1,085,050
Public works		1,053,036		-	1,053,036
Recreation and culture		101,159		-	101,159
Interest on long-term debt		25,885		-	25,885
Water and sewer				1,806,526	 1,806,526
Total program expenses		2,375,617		1,806,526	 4,182,143
Change in Net Assets	\$	598,233	\$	38,078	\$ 636,311

Governmental Activities

The City's total governmental revenues increased by \$598,233, despite decreases in state-shared revenue, building permits, and interest income. The increase was due primarily to the continuing increase in property taxes.

Expenditure increases were led by large increases in health care costs and property insurance rates. To offset this, the City closely monitored its spending in all other areas, including seasonal hiring and overtime wages.

Business-type Activities

The City's business-type activities consist of the Water and Sewer Fund. We provide water to



Management's Discussion and Analysis (Continued)

residents from the Detroit Water System. We provide sewage treatment through a City-owned and operated sewage treatment plant. Fiscal year 2003-2004 was a drier than average year, which resulted in relatively high usage in the water system. The end result was operating income in the Water and Sewer Fund.

The City's Funds

Our analysis of the City's major funds begins on page 11, following the government-wide financial statements. The fund financial statements provide detailed information about the most significant funds, not the City as a whole. The City's major funds for 2004 include the General Fund and the Lamb Steele Special Revenue Fund.

The General Fund pays for most of the City's governmental services. The most significant are police and fire, which incurred expenses of approximately \$905,268 in the 2004 fiscal year. The cost of the police and fire departments is funded by general revenue sources of the General Fund.

General Fund Budgetary Highlights

Over the course of the year, the City amended the budget to take into account events during the year. The most significant change was to decrease the estimated investment in land and ground improvements for the Parks and Recreation Department by \$83,000. This was a result of being unable to obtain grant funding to match the City, School, and Township joint effort to develop park property. The General Fund's fund balance increased from \$1,419,570 to \$1,461,256 at June 30, 2004.

Capital Asset and Debt Administration

At the end of 2003, the City had \$20,093,110 invested in a broad range of capital assets, including buildings, police and fire equipment, and water and sewer lines.

Economic Factors and Next Year's Budgets and Rates

It is expected that the City's property tax millage will remain the same in 2005. Because of the impact of Proposal A, however, the City needs to continue to watch its budget very closely. The state-wide Tax Reform Act limits growth in taxable value on any individual property to the lesser of inflation or 5 percent. Because some properties increase in value by less than inflation, the mathematical result of this is that the total taxable value for the City will grow by less than inflation, before considering new property additions.

As discussed above, we anticipate that the water rates will have to increase somewhat in 2005. An evaluation of the rates is in the process. A public hearing will be necessary to discuss the necessity of such an increase.



Management's Discussion and Analysis (Continued)

Contacting the City's Management

This financial report is intended to provide our citizens, taxpayers, customers, and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional information, we welcome you to contact the Clerk's office.



Statement of Net Assets June 30, 2004

		Primary Govern						
	Go	overnmental	В	usiness-type			Co	mponent
		Activities		Activities		Total		Unit
Assets								
Cash and investments (Note 2) Receivables:	\$	3,616,291	\$	613,299	\$	4,229,590	\$	212,420
Accounts		12,358		164,271		176,629		-
Intergovernmental		187,088		-		187,088		-
Interest and other		7,976		-		7,976		-
Prepaid costs and other assets		225		66,355		66,580		-
Restricted assets (Notes 2 and 7)		-		425,953		425,953		-
Capital assets (Note 4):								
Not depreciated		846,694		55,798		902,492		-
Depreciated		2,816,804		10,387,812	_	13,204,616		
Total assets		7,487,436		11,713,488		19,200,924		212,420
Liabilities								
Accounts payable		437,120		114,748		551,868		333
Accrued and other liabilities		8,108		9,727		17,835		-
Deposits		70,214		-		70,214		-
Noncurrent liabilities (Note 6):								
Due within one year		199,063		175,000		374,063		130,000
Due in more than one year		602,837	_	4,020,000	_	4,622,837		
Total liabilities		1,317,342	_	4,319,475	_	5,636,817		130,333
Net Assets								
Invested in capital assets - Net of								
related debt		3,019,004		6,248,610		9,267,614		-
Restricted:								
Drug forfeiture		4,172		-		4,172		-
Industrial development		47,806		-		47,806		-
Street projects		131,471		-		131, 4 71		-
Debt service		15,469		-		15,469		-
Bond ordinances		-		425,953		425,953		-
Unrestricted		2,952,172		719,450		3,671,622		82,087
Total net assets	\$	6,170,094	\$	7,394,013	\$	13,564,107	\$	82,087



				Р	rogr	am Revenu	es	
					C	Operating	Cap	ital Grants
			С	harges for	G	rants and		and
	Expenses		Services		Contributions		Con	tributions
Functions/Programs								
Primary government:								
Governmental activities:								
General government	\$	110,487	\$	388,752	\$	238,101	\$	-
Public safety		1,085,050		62,072		-		37,644
Public works		1,053,036		95,041		332,061		-
Recreation and culture		101,159		14,911		-		-
Interest on long-term debt		25,885			_			
Total governmental activities		2,375,617		560,776		570,162		37,644
Business-type activities - Water and sewer		1,806,526		1,396,609				
Total primary government	<u>\$</u>	4,182,143	\$	1,957,385	\$	570,162	<u>\$</u>	37,644
Component unit - Downtown Development Authority	<u>\$</u>	138,836	<u>\$</u>	<u>-</u>	<u>\$</u>	<u>-</u>	<u>\$</u>	<u>-</u>

General revenues:

Property taxes

State-shared revenues

Unrestricted investment earnings

Franchise fees

Transfers

Total general revenues and transfers

Change in Net Assets

Net Assets (Deficit) - Beginning of year

Net Assets - End of year

Statement of Activities Year Ended June 30, 2004

Primary Government Governmental Business-type Compo Activities Activities Total Uni	
7.	
Activities Activities Total Uni	t
\$ 516,366 \$ - \$ 516,366 \$	-
(985,334) - (985,334)	-
(625,934) - (625,934)	-
(86,248) - (86,248) (25,885) - (25,885)	-
(23,003)	<u> </u>
(1,207,035) - (1,207,035)	-
(409,917)(409,917)	
(1,207,035) (409,917) (1,616,952)	-
(138	3,836)
1,150,533 449,644 1,600,177 229 519,340 - 519,340	9,042
	1,409
	,566
25,000 (25,000)	
1,805,268 447,995 2,253,263 245	5,017
598,233 38,078 636,311 106	5,181
5,571,861 7,355,935 12,927,796 (24	1,094)



Governmental Funds Balance Sheet June 30, 2004

	General Fund		Special Revenue - Lamb Steele Fund			Nonmajor overnmental Funds	Total Governmenta Funds		
Assets									
Cash and investments	\$	1,626,273	\$	1,350,075	\$	548,411	\$	3,524,759	
Receivables:									
Accounts		11,774		-		-		11,774	
Intergovernmental		142,135		-		44,953		187,088	
Interest and other	_		_			7,976		7,976	
Total assets	\$	1,780,182	\$	1,350,075	\$	601,340	\$	3,731,597	
Liabilities and Fund Balances									
Liabilities									
Accounts payable	\$	165,860	\$	18,702	\$	251,463	\$	436,025	
Due to other governmental units	·	2,552	Ċ	, -		, <u>-</u>	·	2,552	
Deposits		70,213		-		-		70,213	
Deferred revenue (Note 3)		80,301		-		28,425		108,726	
Total liabilities		318,926		18,702		279,888		617,516	
Fund Balances									
Reserved for debt service		-		_		15,469		15,469	
Unreserved:									
Designated for:									
Environmental remediation		30,000		-		-		30,000	
Industrial Park loan repayment		190,000		-		-		190,000	
Storm sewer construction		475,000		-		-		475,000	
Capital improvements		260,000		-		-		260,000	
Undesignated, reported in:									
General Fund		506,256		-		-		506,256	
Special Revenue Funds	_		_	1,331,373		305,983		1,637,356	
Total fund balances	_	1,461,256	_	1,331,373		321,452		3,114,081	
Total liabilities and fund balances	\$	1,780,182	\$	1,350,075	\$	601,340			
Amounts reported for governmental activities in the state	emen	t of net assets	are	e different be	cause	:			
Capital assets used in governmental activities are not fit the funds	nanci	al resources a	nd a	are not repor	ted ir	1		3,385,491	
Receivables are expected to be collected over several	vears	. and are not	avai	lable				3,533,	
to pay current year expenditures	,	,						108,726	
Long-term liabilities are not due and payable in the cur	rent i	period and are	e no	t reported in	the f	unds		(801,900)	
Internal Service Funds are included as part of government				'				362,863	
Other								833	
Net assets of governmental activities							\$	6,170,094	



Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balances Year Ended June 30, 2004

			Special	Other			
			Revenue -	Nonmajor		Total	
		General	Lamb Steele	Governmental	Go	Governmental	
		Fund	Fund	Funds		Funds	
D							
Revenue		. 207 007	•	*	.	. 207.007	
Property taxes	\$	1,207,997	\$ -	\$ -	\$	1,207,997	
Licenses and permits		35,651	=	-		35,651	
Federal revenue		37,644	-	238,101		275,745	
State-shared revenues		454,361	-	297,284		751,645	
Charges for services		248,361	=	-		248,361	
Fines and forfeitures		4,674	-	101		4,775	
Interest and rentals		50,164	147,692	9,254		207,110	
Other		123,007	11,250	5,831		140,088	
Total revenue		2,161,859	158,942	550,571		2,871,372	
Expenditures							
Current:							
General government		444,589	-	-		444,589	
Public safety		1,160,400	-	2,079		1,162,479	
Public works		332,635	115,364	828,994		1,276,993	
Recreation and culture		79,195	=	-		79,195	
Capital outlay		213,244	=	-		213,244	
Debt service	_	40,110		106,694	_	146,804	
Total expenditures		2,270,173	115,364	937,767		3,323,304	
Excess of Revenue Over (Under) Expenditures		(108,314)	43,578	(387,196)		(451,932)	
Other Financing Sources (Uses)							
Proceeds from issuance of note		159,000	=	_		159,000	
Transfers in		_	-	95,214		95,214	
Transfers out		(9,000)		(86,214)	_	(95,214)	
Total other financing sources	_	150,000		9,000		159,000	
Net Change in Fund Balances		41,686	43,578	(378,196)		(292,932)	
Fund Balances - Beginning of year, as restated							
(Note I)		1,419,570	1,287,795	699,648	_	3,407,013	
Fund Balances - End of year	\$	1,461,256	\$ 1,331,373	\$ 321,452	<u>\$</u>	3,114,081	



Governmental Funds

Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended June 30, 2004

Net Change in Fund Balances - Total Governmental Funds	\$	(292,932)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures; in the statement of activities, these costs are allocated over their estimated useful lives as depreciation:		
Depreciation expense Capitalized capital outlay		(133,863) 631,804
Revenue reported in the statement of activities that does not provide current financial resources and is not reported as revenue in the governmental funds		108,726
Issuance of installment purchase agreement is revenue in the governmental funds, but not in the statement of activities (where it increases long-term debt)		(159,000)
Repayment of bond principal and installment purchase agreements is an expenditure in the governmental funds, but not in the statement of activities (where it reduces long-term debt)		229,770
Increase in accumulated employee sick and vacation pay and decrease in environmental liability are recorded when earned in the statement of activities		255,159
Internal Service Funds are also included as governmental activities		(18,391)
Other		(23,040)
Change in Net Assets of Governmental Activities	<u>\$</u>	598,233



Proprietary Funds Statement of Net Assets June 30, 2004

	Enterprise - Water and Sewer Fund			Internal Service Funds
Assets				
Current assets:				
Cash and investments (Note 2)	\$	613,299	\$	91,531
Receivables:				
Customers		158,129		-
Interest		6,142		585
Prepaid costs and other assets		66,355	_	225
Total current assets		843,925		92,341
Noncurrent assets:				
Restricted assets (Notes 2 and 7)		425,953		-
Capital assets - Net (Note 4)		10,443,610		278,007
Total noncurrent assets		10,869,563		278,007
Total assets		11,713,488		370,348
Liabilities				
Current liabilities:				
Accounts payable		114,748		-
Accrued and other liabilities		9,727		-
Current portion of long-term debt (Note 6)		175,000	_	7,485
Total current liabilities		299,475		7,485
Noncurrent liabilities -				
Long-term debt - Net of current portion (Note 6)		4,020,000	_	
Total liabilities		4,319,475		7,485
Net Assets				
Invested in capital assets - Net of related debt		6,248,610		278,007
Restricted for bond ordinances		425,953		-
Unrestricted		719,450		84,856
Total net assets	\$	7,394,013	\$	362,863



Proprietary Funds Statement of Revenue, Expenses, and Changes in Net Assets Year Ended June 30, 2004

	Enterprise - Water and Sewer Fund	Internal Service Funds
Operating Revenue - Charges for services	\$ 1,384,048	\$ 86,045
Operating Expenses		
Salaries, wages, and fringe benefits	298,107	38,577
Supplies	32,116	4,048
Repairs and maintenance	186,358	10,923
Insurance	17,567	16,249
Utilities	73,022	-
Purchase of water	532,896	-
Other services and supplies	80,984	9,047
Depreciation and amortization	356,721	49,855
Total operating expenses	1,577,771	128,699
Operating Loss	(193,723)	(42,654)
Nonoperating Revenue (Expense)		
Property taxes	449,644	-
Investment income	23,351	697
Interest expense	(228,755)	(1,434)
Other	12,561	
Total nonoperating revenue (expense)	256,801	(737)
Income (Loss) - Before transfers	63,078	(43,391)
Transfers from (to) Other Funds	(25,000)	25,000
Change in Net Assets	38,078	(18,391)
Net Assets - Beginning of year	7,355,935	381,254
Net Assets - End of year	\$ 7,394,013	\$ 362,863



Proprietary Funds Statement of Cash Flows Year Ended June 30, 2004

	,	interprise - Water and ewer Fund	Internal Service Funds
Cash Flows from Operating Activities Receipts from customers Payments to suppliers Payments to employees	\$	1,456,148 (985,666) (298,107)	\$ 86,045 (39,095) (38,577)
Net cash provided by operating activities		172,375	8,373
Cash Flows from Noncapital Financing Activities - Interfund transfers in(out) to other funds		(25,000)	25,000
Cash Flows from Capital and Related Financing Activities Purchase of capital assets Principal and interest paid on capital debt Collection of property taxes		(60,588) (398,755) 462,205	 - (17,729) -
Net cash provided by capital and related financing activities		2,862	(17,729)
Cash Flows from Investing Activities - Interest received on investments		23,860	697
Net Increase in Cash and Cash Equivalents		174,097	16,341
Cash and Cash Equivalents - Beginning of year		865,155	 75,190
Cash and Cash Equivalents - End of year	\$	1,039,252	\$ 91,531
Balance Sheet Classification of Cash and Cash Equivalents Cash and investments Restricted assets (Notes 2 and 7)	\$	613,299 425,953	\$ 91,531 -
Total	\$	1,039,252	\$ 91,531
Reconciliation of Operating Loss to Net Cash from Operating Activities			
Operating loss Adjustments to reconcile operating loss to net cash from operating activities:	\$	(193,723)	\$ (42,654)
Depreciation and amortization Changes in assets and liabilities:		356,721	49,855
Receivables		60,306	-
Other assets Accounts payable		(1,596) (49,333)	- 1,172
Net cash provided by operating activities	\$	172,375	\$ 8,373



Fiduciary Fund - Agency Fund Statement of Assets and Liabilities June 30, 2004

Assets - Cash and investments (Note 2) \$ 162,976

Liabilities - Amounts due to other governmental units \$ 162,976



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies

The accounting policies of the City of Imlay City, Michigan (the "City") conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the City of Imlay City, Michigan:

Reporting Entity

The City of Imlay City, Michigan was incorporated in 1970 and is located in Lapeer County, Michigan. The City is organized under Michigan's Comprehensive Home Rule City Act. City government is directed by a seven-member City Commission elected by the community at large. The legislative body selects the mayor from among its members and appoints a city manager to administer the affairs of the City. The City provides services to approximately 3,900 residents as authorized by its charter. The accompanying financial statements present the City and its component unit; an entity for which the City is considered to be financially accountable. The discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the City.

Discretely Presented Component Unit - The Downtown Development Authority (DDA) was created to correct and prevent deterioration in the downtown district, encourage historical preservation, and to promote economic growth within the downtown district. The DDA's governing body, which consists of nine individuals, is selected by the City Commission. In addition, the DDA's budget is subject to approval by the City Commission.

Jointly Governed Organization - The City is a member of the Lapeer County Emergency Medical Service Authority (the "Authority"), a joint venture that operates under the Urban Corporation Act of 1967. Various local units of government within Lapeer County have elected to provide ambulance services to residents within their area by joining the Authority. Each local unit appoints one individual to serve on the Board of Directors. The Authority has locations in Lapeer, North Branch, and Imlay City. During the year ended June 30, 2004, the City contributed approximately \$5,000 toward the Authority's operations. The City's interest in net assets of the Authority is not significant.

As a result of the financial difficulties incurred by the Authority, the City may be required to make additional contributions in future periods to sustain the Authority's operations. The amount and timing of the City's contributions, if any, are not known at this time.



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

Complete financial statements for the Authority can be obtained from Lapeer County Medical Service Authority, 15 East Genesee Street, Lapeer, Michigan 48446.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component unit. The effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (I) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds, and the fiduciary fund, even though the latter is excluded from the government-wide financial statements. Major individual governmental funds and major individual Enterprise Funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund, fiduciary fund, and component unit financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. The following major revenue sources meet the availability criterion: state-shared revenue, state gas and weight tax revenue, and any associated with the current fiscal period. Conversely, federal grant reimbursements will be collected after the period of availability; receivables have been recorded for these, along with a "deferred revenue" liability.

Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

The City reports the following major governmental funds:

General Fund - The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Lamb Steele Fund - The Lamb Steele Fund is used to account for the revenues and expenditures associated with the Lamb Steele building.

The City reports the following major proprietary funds:

Water and Sewer Fund - The Water and Sewer Fund accounts for the activities of the water distribution system and sewage collection system.

Additionally, the City reports the following fund types:

Internal Service Funds - Internal Service Funds account for major machinery and equipment purchases and maintenance, as well as risk management services provided to other departments of the City on a cost reimbursement basis.

Agency Fund - The Agency Fund accounts for assets held by the City in a trustee capacity. Agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations.



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

Private sector standards of accounting issued prior to December 1, 1989 are generally followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The City has elected not to follow private sector standards issued after November 30, 1989 for its Enterprise Fund.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of our proprietary funds relates to charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

Property Tax Revenue

Property taxes are levied on each December I on the taxable valuation of property as of the preceding December 31. Taxes are considered delinquent on March I of the following year, at which time penalties and interest are assessed.

The City's 2003 tax is levied and collectible on December 1, 2003 and is recognized as revenue in the year ended June 30, 2004, when the proceeds of the levy are budgeted and available for the financing of operations.

The 2003 taxable valuation of the City totaled \$95.559 million (a portion of which is abated and a portion of which is captured by the DDA), on which taxes levied consisted of 13 mills for operating purposes, and 4.75 mills for Water and Sewer Enterprise Fund debt service. This resulted in \$1.242 million for operating, and \$453,907 for Water and Sewer Enterprise Fund debt service. These amounts are recognized in the respective General and Water and Sewer Enterprise Funds financial statements as tax revenue.

Assets, Liabilities, and Net Assets or Equity

Bank Deposits and Investments - Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value. Pooled investment income from the General Fund is generally allocated to each fund using a weighted average.



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

Receivables and Payables - In general, outstanding balances between funds are reported as "due to/from other funds." Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds." Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances." All trade and property tax receivables are shown as net of allowance for uncollectible amounts, which are not significant.

Prepaid Items - Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.

Restricted Assets - The revenue bonds of the Enterprise Funds require amounts to be set aside for debt service principal and interest, operations and maintenance, and a bond reserve. These amounts have been classified as restricted assets.

Capital Assets - Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$2,500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

As permitted by GASB Statement No. 34, the City has elected not to report governmental infrastructure assets (principally roads and sidewalks) acquired prior to July 1, 2003.

Capital assets are depreciated using the straight-line method over the following useful lives:

Roads and sidewalks	20 years
Water and sewer system	20 to 70 years
Treatment plant and water tower	40 to 50 years
Buildings improvements	50 years
Vehicles	3 to 5 years
Machinery and other equipment	5 to 10 years



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

Compensated Absences (Vacation and Sick Leave) - It is the City's policy to permit employees to accumulate earned but unused sick and vacation pay benefits.

All vacation pay and 50 percent of sick pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only for employee terminations as of year end.

Long-term Obligations - In the government-wide financial statements and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund-type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

Fund Equity - In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Use of Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.



Notes to Financial Statements June 30, 2004

Note I - Summary of Significant Accounting Policies (Continued)

GASB Statement No. 34

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. The City of Imlay City, Michigan has applied the provisions of this statement in the accompanying financial statements (including the notes to the financial statements). The City has elected to implement both the general provisions of the statement and the retroactive reporting of the infrastructure in the current year. Certain significant changes in the statement include the following:

- A management's discussion and analysis (MD&A) section providing an analysis of the City's overall financial position and results of operations
- Financial statements prepared using full accrual accounting for all of the City's activities, including infrastructure (roads, bridges, etc.)
- A change in the fund financial statements to focus on the major funds
- Capital assets in the governmental activities column of the statement of net assets include assets totaling approximately \$4,050,000 that would previously have been reported in the General Fixed Assets Account Group.
- Capital assets at July 1, 2003, previously reported in the General Fixed Assets
 Account Group, have been adjusted by approximately \$1,511,000 to reflect the
 historical cost of the City's capital assets at that date.
- The governmental activities column includes bonds and other long-term obligations totaling \$821,494 previously reported in the General Long-term Debt Account Group.

Fund Balance of Governmental Funds

Beginning fund balance in the General Fund was decreased by approximately \$95,000 to adjust investment balances as of July 1, 2003.



Notes to Financial Statements June 30, 2004

Note 2 - Deposits and Investments

Michigan Compiled Laws, Section 129.91, authorizes the local governmental units to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The City is allowed to invest in bonds, securities, and other direct obligations of the United States or any agency or instrumentality of the United States; United States government or federal agency obligations; repurchase agreements; bankers' acceptances of United States banks; commercial paper rated within the two highest classifications, which matures not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions, which are rated as investment grade; and mutual funds composed of investment vehicles that are legal for direct investment by local units of government in Michigan.

The investment policy adopted by the Board allows all investments in accordance with Public Act 196 of 1997; therefore the City's investment policy is in accordance with statutory authority.

The City's deposits and investments at June 30, 2004 are included on the balance sheet under the following classifications:

	G	overnmental	Bu	siness-type	F	iduciary	To	Total Primary		omponent	
		Activities		Activities		Funds		overnment	Unit		
Cash and investments Restricted assets	\$	3,616,291	\$	613,299 425,953	\$	\$ 162,976 		\$ 4,392,566 425,953		212,420	
Total	\$	3,616,291	\$	1,039,252	\$	162,976	\$	4,818,519	\$	212,420	
					Primary		Fiduciary		Component		
				Go	vei	nment	Fund		Unit		
Bank deposits (check	ing a	accounts, sav	ings	;							
accounts, and cer	tifica	ates of depos	sit)	\$	3,	427,822	\$	162,976	\$	212,420	
Investments in securi	ties,	mutual fund	s, aı	nd							
similar vehicles					1,	227,121		-		-	
Petty cash or cash on	Petty cash or cash on hand				600		-		-		
Total	Total		<u>\$</u>	4,	655,543	\$	162,976	\$	212,420		



Notes to Financial Statements June 30, 2004

Note 2 - Deposits and Investments (Continued)

Deposits

The City's deposits were reflected in the accounts of the bank (without recognition of checks written but not yet cleared or deposits in transit) at approximately \$3,784,000. Of that amount, approximately \$830,000 was covered by federal depository insurance and the remainder was uninsured and uncollateralized.

The City believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all bank deposits. As a result, the City evaluates each financial institution with which it deposits City funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

Investments

The City is authorized by Michigan Public Act 20 of 1943 (as amended) to invest surplus monies in U.S. bonds and notes, certain commercial paper, U.S. government repurchase agreements, bankers' acceptances and mutual funds, and investment pools that are composed of authorized investment vehicles. To the extent that cash from various funds has been pooled in an investment, related investment income is allocated to each fund based on relative participation in the pool, except that Agency Funds investment earnings are allocated to the General Fund.

The City's investments are categorized below to give an indication of the level of risk assumed by the City at June 30, 2004. Risk Category I includes those investments that meet any one of the following criteria:

- a. Insured
- b. Registered
- c. Held by the City or its agent

Risk Categories 2 and 3 include investments that are neither insured nor registered. Category 2 includes investments that are held by the counterparty's trust department (or agent) in the City's name. Category 3 includes investments held by:

- a. The counterparty or
- b. The counterparty's trust department (or agent) but not in the City's name

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Notes to Financial Statements June 30, 2004

Note 2 - Deposits and Investments (Continued)

The investments of the City are categorized as follows:

		C	ategory		
	I		2	Reported Amount air Value)	
Primary government - U.S. government securities	\$ 	<u>\$</u>		\$ 964,463	\$ 964,463
Investments not subject to categorization: Interlocal agreement					
investment pool funds Mutual funds					140,562 122,096
Total primary government					\$ 1,227,121

The mutual funds and interlocal agreement investment pools are not categorized because they are not evidenced by securities that exist in physical or book entry form. The mutual funds are registered with the SEC and the inerlocal agreement is regulated by the Urban Cooperation Act. Management believes the investments comply with the authority noted above.

Component Unit

The deposits and investments of the component unit consist of bank deposits totaling \$212,421 held in the name of the City of Imlay City, Michigan. The federal depository insurance pertains to all deposits of the City; therefore, the specific coverage pertaining to the component unit, if any, is not determinable.

Note 3 - Deferred Revenue

Governmental funds report deferred revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year, deferred revenue consists solely of unavailable revenue totaling \$108,726.



Notes to Financial Statements June 30, 2004

Note 4 - Capital Assets

Capital asset activity of the City's governmental and business-type activities was as follows:

	Balance			
	July I,		Disposals and	Balance
Governmental Activities	2003	Additions	Adjustments	June 30, 2004
Capital assets not being depreciated -				
Land	\$ 846,694	\$ -	\$ -	\$ 846,694
Capital assets being depreciated:				
Land improvements	164,000	4,204	-	168,204
Roads and sidewalks	-	281,302	-	281,302
Buildings and improvements	2,038,051	26,719	-	2,064,770
Machinery and equipment	1,216,126	319,579	-	1,535,705
Vehicles	759,662			759,662
Subtotal	4,177,839	631,804	-	4,809,643
Accumulated depreciation:				
Land improvements	103,240	15,338	-	118,578
Buildings and improvements	661,698	40,864	-	702,562
Machinery and equipment	612,383	77,661	-	690,044
Vehicles	431,800	49,855		481,655
Subtotal	1,809,121	183,718		1,992,839
Net capital assets being depreciated	2,368,718	448,086		2,816,804
Net capital assets	\$ 3,215,412	\$ 448,086	\$ -	\$ 3,663,498



Notes to Financial Statements June 30, 2004

Note 4 - Capital Assets (Continued)

Business-type Activities	Balance July I, 2003	Additions	Disposals and Adjustments	Balance June 30, 2004
Capital assets not being depreciated - Land and land rights	\$ 55,798	\$ -	\$ -	\$ 55,798
Capital assets being depreciated: Treatment plant Water and sewer system Equipment Water tower Subtotal	10,132,783 3,077,855 173,223 936,526	60,588 - - - 60,588	- - - -	10,132,783 3,138,443 173,223 936,526
Accumulated depreciation: Treatment plant Water and sewer system Equipment Water tower	2,407,862 1,025,414 78,440 130,494	243,700 76,885 11,637 18,731	- - -	2,651,562 1,102,299 90,077 149,225
Subtotal Net capital assets being depreciated	3,642,210 10,678,177	350,953 (290,365)		3,993,163
Net capital assets	\$ 10,733,975	<u>\$ (290,365)</u>	<u> </u>	\$ 10,443,610

Depreciation expense was charged to programs of the primary government as follows:

Governmental activities:

General government	\$ 39,431
Public safety	68,43 I
Public works	4,037
Recreation and culture	21,964
Internal Service Fund - Depreciation charged to the	
various functions based on their usage of the asset	 49,855
Total governmental activities	\$ 183,718
Business-type activities - Water and Sewer Fund	\$ 350,953



Notes to Financial Statements June 30, 2004

Note 5 - Interfund Transfers

Interfund transfers reported in the fund financial statements are comprised of the following:

Fund Providing Resources	_	Fund Receiving Resources		Amount
General Fund	(1)	Local Streets Fund	\$	9,000
Major Streets Fund	(2)	Local Streets Fund	·	45,000
Major Streets Fund	(3)	Transportation Bond Fund		41,214
Total Governmental F	unds		<u>\$</u>	95,214
Water and Sewer Fund	(1)	Motor Pool Fund	\$	25,000

- (I) Transfer of discretionary funds to be used for the benefit of the City
- (2) Transfer of Act 51 revenue-sharing payments from the Major Streets Fund to Local Streets Fund as permitted by State law
- (3) Transfer for debt service payments

Note 6 - Long-term Debt

The City issues bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. Revenue bonds involve a pledge of specific income derived from the acquired or constructed assets to pay debt service.



Notes to Financial Statements June 30, 2004

Note 6 - Long-term Debt (Continued)

Long-term obligation activity can be summarized as follows:

	Beginning	Additions		Due Within
	Balance	(Reductions)	Ending Balance	One Year
Governmental Activities General obligation bonds: 1992 Michigan Transportation Bonds, annual				
installments of \$35,000 through July 2005, interest at 6.2 percent to 6.4 percent	\$ 70,000	\$ (35,000)	\$ 35,000	\$ 35,000
1992 general obligation unlimited tax bonds, annual installments of \$55,000 to \$65,000 through September 2007, interest at 6.00 percent to 6.15 percent	295,000	(50,000)	245,000	55,000
Installment purchase agreements: 1995 installment purchase agreement payable in annual installments of \$18,747, including interest at 5.85 percent, through December 2003	37,824	(37,824)	-	-
1999 installment purchase agreement, payable in annual installments of \$7,236, interest at 3.75 percent, through October 2004	25,843	(18,607)	7,236	7,236
1999 State of Michigan Prospective Business and Industrial Park Loan, yearly installments of \$19,679 through 2014	263,918	(72,048)	191,870	19,679
1999 installment purchase agreement, payable in annual installments of \$5,136 to \$16,903, interest at 3.75 percent, through October 2004	22,679	(16,291)	6,388	6,388
2004 installment purchase agreement, payable in annual installments of \$34,209, interest at 2.45 percent, through April 2009	-	159,000	159,000	31,800
Compensated absences	112,565	14,841	127,406	13,960
Environmental remediation liability (see Note 10)	300,000	(270,000)	30,000	30,000
Total governmental activities	\$ 1,127,829	\$ (325,929)	\$ 801,900	\$ 199,063



Notes to Financial Statements June 30, 2004

Note 6 - Long-term Debt (Continued)

			Additions eductions)	Ending Balance			Due Within One Year	
Business-type Activities General obligation bonds - 1995 limited tax general obligation refunding bonds, annual installments of \$75,000 to \$375,000 through October 2015,								
interest at 4.75 percent to 5.7 percent	\$	1,670,000	\$	(75,000)	\$	1,595,000	\$	75,000
Revenue bonds: 2001 revenue bonds - Annual installments of \$70,000 to \$180,000 through October 2021, interest at 4.2 percent to 5.7 percent		2,125,000		(65,000)		2,060,000		70,000
1995 revenue bonds annual installments of \$30,000 to \$60,000 through October 2015, interest at 5.3 percent to 5.9 percent		570.000		(30,000)		540.000		30,000
percent to 3.7 percent	_	370,000	_	(30,000)	_	340,000	_	30,000
Total business-type activities	\$	4,365,000	\$	(170,000)	\$	4,195,000	\$	175,000
Component Unit Activity - Downtown Development Authority - 1996 DDA Limited Tax Bonds in annual installments of \$95,000 to \$130,000 through December 1, 2004, including								
interest at 4.70 percent to 6.7 percent	\$	255,000	\$	(125,000)	\$	130,000	\$	130,000

Annual debt service requirements to maturity for the above bonds and note obligations, not including environmental remediation and compensated absences, are as follows:

		Gov	vernmental Activities					Business-type Activities						
	F	Principal		nterest		Total		Total		Principal		Interest		Total
2005	\$	155,103	\$	17,157	\$	172,260	\$	175,000	\$	220,516	\$	395,516		
2006		111,479		12,187		123,666		185,000		211,771		396,771		
2007		116,479		8,389		124,868		190,000		202,630		392,630		
2008		116,479		4,408		120,887		195,000		193,196		388,196		
2009		51,479		2,409		53,888		200,000		183,300		383,300		
2010-2022		93,475				93,475		3,250,000		1,071,176	_	4,321,176		
Total	\$	644,494	\$	44,550	\$	689,044	\$	4,195,000	\$	2,082,589	\$	6,277,589		



Notes to Financial Statements June 30, 2004

Note 7 - Restricted Assets

In accordance with revenue bond and other restrictions, cash and investments in the Water and Sewer Enterprise Fund have been restricted for the following purposes:

Revenue bond restrictions:

Operation and maintenance reserve	\$ 45,959
Bond interest and redemption reserve	120,603
Bond reserve	 259,391
Total restricted assets	\$ 425,953

Retained earnings have been reserved for the amount of restricted assets at June 30, 2003.

Note 8 - Risk Management

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The City has purchased commercial insurance for medical benefits and manages its liability, property, and workers' compensation risk by participating in the Michigan Municipal League public entity risk pool. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

The Michigan Municipal League risk pool program operates as a common risk-sharing management program for local units of government in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

The City has established an Internal Service Fund (Insurance Fund) used to cover employees' annual deductibles on health insurance claims. The plan covers medical and prescription costs up to \$1,000 per person per year for those employees in the Department of Public Works union group. As of June 30, 2004, the amount of claims incurred but not reported is immaterial and has not been recorded.



Notes to Financial Statements June 30, 2004

Note 9 - Pension Plan

Plan Description - The City participates in the Michigan Municipal Employees Retirement System (the "System"), an agent multiple-employer defined benefit pension plan that covers all employees of the City. The System provides retirement, disability and death benefits to plan members and their beneficiaries. The Michigan Municipal Employees' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the System at 1134 Municipal Way, Lansing, MI 48917.

Funding Policy - The obligation to contribute to and maintain the System for these employees was established by negotiation with the City's competitive bargaining units and requires a contribution from the employer of 12.30 percent and 10.51 percent of gross wages for general and police and fire employees, respectively.

Annual Pension Cost - For year ended June 30, 2004 the City's annual pension cost of \$98,256 for the plan was equal to the City's required and actual contribution. The annual required contribution was determined as part of an actuarial valuation at December 31, 2001, using the entry age actuarial cost method. Significant actuarial assumptions used include (a) an 8 percent investment rate of return, (b) projected salary increases of 4.5 percent to 8.66 percent per year, and (c) no cost of living adjustments. Both (a) and (b) include an inflation component of 4.5 percent. The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility over a four-year period. The unfunded actuarial liability is being amortized as a level percentage of payroll on a closed basis. The remaining amortization period is 30 years.

		Fiscal Year Ended June 30								
	2002			2003	2004					
Annual pension costs (APC)	\$	73,450	\$	86,400	\$	98,256				
Percentage of APC contributed		100%		100%		100%				
Net pension obligation	\$	-	\$	-	\$	-				



Notes to Financial Statements June 30, 2004

Note 9 - Pension Plan (Continued)

Schedule of Funding Progress

		Actuarial				UAAL as a
	Actuarial	Accrued		Funded		Percentage of
Actuarial	Value of	Liability	Unfunded	Ratio	Covered	Covered
Valuation	Assets	(AAL)	AAL (UAAL)	(Percent)	Payroll	Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	(b-a)/c
12/31/01	\$ 2,165,720	\$ 2,739,083	\$ 573,363	79	\$ 886,479	65
12/31/01 12/31/02	\$ 2,165,720 2,297,961	\$ 2,739,083 2,946,495	\$ 573,363 648,534	79 78	\$ 886,479 939,383	65 69

Note 10 - Environmental Remediation

The City has determined that it has incurred a liability for environmental remediation costs resulting from contamination from the release of gasoline, diesel fuel, and heating oil from underground storage tanks formerly present at the Department of Public Works property. Accordingly, an estimated liability for \$30,000 has been recorded in governmental activities (see Note 6). A final determination has not been made concerning the City's ultimate obligation in this matter, and it is not possible to estimate whether an additional liability will be recorded in the future.



Required Supplemental Information



Required Supplemental Information Budgetary Comparison Schedule - General Fund Year Ended June 30, 2004

	 Original Budget	Amended Budget		Actual	riance with Amended Budget
Fund Balance - Beginning of year, as restated	\$ 1,502,089	\$ 1,502,089	\$	1,419,570	\$ (82,519)
Revenues					
Property taxes	1,205,003	1,218,757		1,207,997	(10,760)
Licenses and permits	26,325	27,279		35,651	8,372
Federal revenue	_	-		37,644	37,644
State-shared revenues and grants	454,000	448,435		454,361	5,926
Charges for services	243,200	252,275		248,361	(3,914)
Fines and forfeitures	6,450	3,000		4,674	1,674
Interest and rentals	69,900	63,100		50,164	(12,936)
Other	 37,450	 220,350	_	282,007	 61,657
Total revenues	2,042,328	2,233,196		2,320,859	87,663
Expenditures					
General government	381,904	424,665		444,589	(19,924)
Public safety	947,489	1,125,562		1,160,400	(34,838)
Public works	385,456	385,760		332,635	53,125
Recreation and culture	79,180	81,758		79,195	2,563
Capital outlay	396,161	256,155		213,244	42,911
Debt service	42,735	40,110		40,110	-
Transfers out	 	 4,500	_	9,000	 (4,500)
Total expenditures	 2,232,925	 2,318,510		2,279,173	 39,337
Fund Balance - End of year	\$ 1,311,492	\$ 1,416,775	\$	1,461,256	\$ 44,481



Required Supplemental Information Budgetary Comparison Schedule Major Special Revenue Fund - Lamb Steele Fund Year Ended June 30, 2004

	Ori	ginal Budget	Ame	ended Budget	Actual		riance with Amended Budget
Fund Balance - Beginning of year	\$	1,287,795	\$	1,287,795	\$ 1,287,795	\$	-
Revenues Interest and rentals Other		225,000 7,500		157,500 7,500	147,692 11,250	_	(9,808) 3,750
Total revenues		232,500		165,000	158,942		(6,058)
Expenditures - Public works		342,500		93,398	115,364		21,966
Fund Balance - End of year	\$	1,177,795	\$	1,359,397	\$ 1,331,373	\$	(28,024)



Note to Required Supplemental Information June 30, 2004

Note - Budgetary Information

Budgetary Information - Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General Fund and all Special Revenue Funds. All annual appropriations lapse at fiscal year end. The City follows the following procedures in establishing the budgetary data reflected in the financial statements:

- a. Prior to the first commission meeting in April, the city manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them for the General Fund, Special Revenue Funds, and Debt Service Funds.
- b. Public hearings are conducted to obtain taxpayer comments.
- c. Prior to the first Monday in May, the budget is legally enacted through passage of an ordinance.
- d. Formal budgetary integration is employed as a management control device during the year for all funds except the Agency Fund and Internal Service Fund.

The budget document presents information by fund, function, department, and line items. The legal level of budgetary control adopted by the governing body is the fund level.

Amounts encumbered for purchase orders, contracts, and other commitments are not tracked during the year. Budget appropriations are considered to be spent only when an expenditure has been recognized (i.e., when goods are received or services are rendered).

Excess of Expenditures Over Appropriations in Budgeted Funds - The City did not have significant expenditure budget variances.



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Other Supplemental Information



	Special Revenue Funds									
	Ma	ijor Streets	Loc	cal Streets		ustrial Park	F	Drug orfeiture		ustrial Park olving Loan
Assets										
Cash and investments Receivables - Net	\$	308,387 34,565	\$	50,741 12,703	\$	121,834 700	\$	4,172	\$	47,808 4,961
Total assets	<u>\$</u>	342,952	\$	63,444	<u>\$</u>	122,534	\$	4,172	\$	52,769
Liabilities and Fund Balances										
Liabilities										
Accounts payable	\$	250,043	\$	1,420	\$	-	\$	-	\$	-
Deferred revenue	_	17,951		5,511						4,963
Total liabilities		267,994		6,931		-		-		4,963
Fund Balances										
Reserved for debt service		-		-		-		-		-
Unreserved		74,958		56,513		122,534		4,172		47,806
Total fund balances		74,958		56,513		122,534		4,172		47,806
Total liabilities and										
fund balances	\$	342,952	\$	63,444	\$	122,534	\$	4,172	\$	52,769

Other Supplemental Information Combining Balance Sheet Nonmajor Governmental Funds June 30, 2004

\$	1,370	\$	14,099	\$	601,340
	1,370		14,099		321,452
					305,983
	1,370		14,099		15,469
					,
	_		_		279,888
				_	28,425
\$	-	\$	-	\$	251,463
<u>\$</u>	1,370	<u>\$</u>	14,099	<u>\$</u>	601,340
		_		_	
φ	1,370	φ	17,U97 -	φ	52,929
\$	1,370	\$	14,099	\$	548,411
B	onds	Bonds			Funds
Trans	portation	Unli	mited Tax	Go	vernmental
		0	bligation	Tota	al Nonmajoi
	Debt Servi				



			Industrial Park	Drug	Industrial Park
	Major Streets	Local Streets	Development	Forfeiture	Revolving Loan
Revenue					
Federal revenue	238,101	-	-	_	-
State-shared revenues	230,784	66,500	-	-	-
Fines and forfeitures	-	-	-	101	-
Interest and rentals	6,045	714	1,548	81	684
Other		144			5,687
Total revenue	474,930	67,358	1,548	182	6,371
Expenditures					
Public safety	-	-	-	2,079	-
Public works	589,040	225,678	12,174	-	2,102
Debt service					
Total expenditures	589,040	225,678	12,174	2,079	2,102
Excess of Revenue Over (Under)					
Expenditures	(114,110)	(158,320)	(10,626)	(1,897)	4,269
Other Financing Sources (Uses)					
Transfers in	-	54,000	-	-	-
Transfers out	(86,214)				
Total other financing					
sources (uses)	(86,214)	54,000			
Net Change in Fund Balances	(200,324)	(104,320)	(10,626)	(1,897)	4,269
Fund Balances - Beginning of year	275,282	160,833	133,160	6,069	43,537
Fund Balances - End of year	\$ 74,958	\$ 56,513	<u>\$ 122,534</u>	\$ 4,172	\$ 47,806

Other Supplemental Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds Year Ended June 30, 2004

\$ 1,370	\$ 14,099	\$ 321,452
83	80,684	699,648
1,287	(66,585)	(378,196)
41,214		9,000
41 214		9 000
		(00,217)
71,217	-	(86,214)
41,214		95,214
(39,927)	(66,585)	(387,196)
39,927	66,767	937,767
39,927	66,767	106,694
-	_	828,994
-	-	2,079
-	182	550,571
		5,831
-	182	9,254
-	-	101
-	-	297,284
		\$ 238,101
Bonds	Bonds	Funds
Transportation	Unlimited Tax	Governmental
	Obligation	Total Nonmajor
	General	
Debt Serv	•	



Other Supplemental Information Combining Statement of Net Assets Internal Service Funds June 30, 2004

	Motor Pool Fund		Insura	nce Fund	 Totals
Assets					
Current assets:					
Cash and investments	\$	86,683	\$	4,848	\$ 91,531
Accounts receivables		35		-	35
Accrued interest receivable		550		-	550
Prepaid expenses		225			 225
Total current assets		87,493		4,848	92,341
Noncurrent assets - Capital assets		278,007			 278,007
Total assets		365,500		4,848	370,348
Liabilities - Current portion of long-term debt		7,485			 7,485
Net Assets					
Invested in capital assets - Net of related debt		278,007		-	278,007
Unrestricted		80,008		4,848	 84,856
Total net assets	\$	358,015	\$	4,848	\$ 362,863



Other Supplemental Information Combining Statement of Revenue, Expenses, and Changes in Fund Net Assets Internal Service Funds Year Ended June 30, 2004

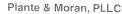
	Moto	r Pool Fund	Insurance Fund	Totals
Operating Revenue - Charges for service	\$	76,251	\$ 9,794	\$ 86,045
Operating Expenses				
Salaries, wages, and fringe benefits		38,577	-	38,577
Supplies		4,048	-	4,048
Repairs and maintenance		10,923	-	10,923
Insurance		5,541	10,708	16,249
Other services and supplies		9,047	-	9,047
Depreciation		49,855		49,855
Total operating expenses		117,991	10,708	128,699
Operating Loss		(41,740)	(914)	(42,654)
Nonoperating Revenue (Expense)				
Investment income		688	9	697
Interest expense		(1,434)		(1,434)
Total nonoperating expense		(746)	9	(737)
Loss - Before contributions		(42,486)	(905)	(43,391)
Transfers from Other Funds		25,000		25,000
Change in Net Assets		(17,486)	(905)	(18,391)
Net Assets - Beginning of year		375,501	5,753	381,254
Net Assets - End of year	\$	358,015	\$ 4,848	\$ 362,863



Other Supplemental Information Combining Statement of Cash Flows Internal Service Funds Year Ended June 30, 2004

	Motor Pool					
	Fund		Insurance Fund		Totals	
Cash Flows from Operating Activities						
Receipts from other funds	\$	76,251	\$	9,794	\$	86,045
Payments to suppliers		(28,387)		(10,708)		(39,095)
Payments to employees		(38,577)				(38,577)
Net cash provided by (used in)						
operating activities		9,287		(914)		8,373
Cash Flows from Noncapital Financing Activities - Interfund						
transfers from other funds		25,000		-		25,000
Cash Flows from Capital and Related Financing Activities						
Principal and interest paid on capital debt		(17,729)		-		(17,729)
Cash Flows from Investing Activities						
Interest received on investments		688		9		697
Net Increase (Decrease) in Cash and Cash Equivalents		17,246		(905)		16,341
Cash and Cash Equivalents - July 1, 2003		69,437		5,753		75,190
Cash and Cash Equivalents - June 30, 2004	\$	86,683	\$	4,848	\$	91,531
Reconciliation of Operating Loss to Net Cash from						
Operating Activities						
Operating loss	\$	(41,740)	\$	(914)	\$	(42,654)
Adjustments to reconcile operating						
loss to net cash from operating activities:						
Depreciation		49,855		-		49,855
Transfers		25,000		-		25,000
Changes in assets and liabilities - Accounts payable		1,173				1,173
Net cash provided by (used in)						
operating activities	\$	34,288	\$	(914)	\$	33,374







September 3, 2004

Suite 200 10 S. Main St. Mount Clemens, MI 48043 Tel: 586.465,2200 Fax: 586.469.0165 plantemoran.com

The Honorable Mayor and Members of the City Commission City of Imlay City 150 N. Main Street Imlay City, MI 48444

Dear Mayor and Members of the City Commission:

We have recently completed the audit of the financial statements of the City of Imlay City for the year ended June 30, 2004. In addition to the audit report, we offer the following comments and recommendations for your consideration:

CITY'S FINANCIAL CONDITION

The City's General Fund revenue exceeded expenditures by approximately \$42,000 for the year ended June 30, 2004, increasing total fund balance at June 30, 2004, to approximately \$1,461,000. Of this total, \$955,000 is reserved and designated for specific purposes and \$506,000 is unreserved and undesignated. The unreserved and undesignated fund balance is approximately 22 percent of the City's 2005 General Fund budget, which is within the range typically expected by rating agencies. We compliment the City Commission and administration for their success in planning and monitoring the budget.

The City continues to be faced with budgetary challenges. Many challenges, including further reductions in State shared revenue, are a direct result of the difficult economic period that has been experienced in the State of Michigan. Other challenges, such as limited ability to experience growth in most revenue sources, future capital equipment and infrastructure needs, and currently unfunded liabilities, are characteristics of the City and its physical framework. We encourage the City Commission and administration to continue to closely monitor the budget to ensure that fund balance reserves are adequate. The maintenance of an adequate level of working capital is paramount to the City's ability to meet financial challenges without affecting the level of services provided to citizens or the ability to fund future obligations.

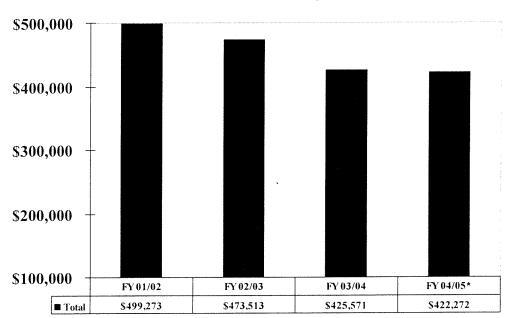
As discussed in more detail in the following item, State shared revenue is again at risk of being reduced in the current year. The City appears to be in a position to weather such a cut in the short term; however, there continue to be concerns from a long-term perspective.

REVENUE SHARING

Significant budget shortfalls at the State of Michigan negatively impact the City as a result of reduced revenue sharing payments. As you are aware, revenue sharing payments are funded solely through sales tax collections. Budget cuts to the statutory portion of revenue sharing made by the State are further compounded by reductions that result when sales tax collections are less than what is included in the State's projections.



We have included the following chart to provide you with more detail on what has occurred with revenue sharing relative to the City of Imlay City. The chart demonstrates the impact that these cuts in revenue sharing by the State have had on the City. For the City, projected revenue sharing funding levels are \$77,000 less for the 2005 fiscal year as compared to fiscal year 2002.



Total State Shared Revenue - City of Imlay City

It is uncertain at this point in time whether the State will make future accommodations to replace revenue lost as a result of budget cuts. As such, we recommend that the City continually monitor the impact of changes to projected revenue sharing payments on the General Fund budget. In addition to the periodic updates that we provide to the City, updated information can be obtained from the Department of Treasury's web site at:

http://treas-secure.state.mi.us/apps/findrevshareinfo.asp

or by calling the Office of Revenue and Tax Analysis at (517) 373-2697.

GASB STATEMENT 34

As previously communicated to you, Governmental Accounting Standards Board (GASB) Statement 34 is now here! You will notice a very different look to the financial statements. Preparing for this new reporting model has been a long and arduous process. Although there are many differences with this new reporting model, the major additions are as follows:



^{*}Projected (Data Source for all State Fiscal Years Michigan Department of Treasury.)

- <u>Management's Discussion and Analysis (MD&A)</u>: The MD&A provides a high-level overview
 of the City's financial position and results of operations, with a focus on the government –
 wide financial statements.
- <u>Government-wide Financial Statements</u>: These additional statements adjust the traditional fund-based statements into a combined, full-accrual format. This allows a financial statement reader to see the City from a longer term perspective (e.g., are today's taxpayers paying for today's services?). These statements report all capital assets, as well as long term debt as part of the City's financial picture.
- <u>Focus on Major Funds</u>: The fund based financial statements now focus on the City's most significant funds (major funds). For 2004 the City's major governmental funds are the General Fund and the Lamb Steele Special Revenue Fund; the City's major enterprise fund is the Water and Sewer Fund.
- <u>Budget Comparison</u>: A financial statement reader will now be able to view not only the actual revenue and expenditures of the City as compared to the final amended budget, but also as compared to the originally adopted budget.

The GASB believes this new model will provide a more complete picture of the financial position of governmental units. It is important to note that, although the implementation process has received the most attention, there are on-going aspects of GASB 34 that will continue for future year audits. With additional statements, reconciliation from fund-based to Government-wide reporting, infrastructure tracking and more being added to this new model, there is more preparation needed for the audit, as well as more audit procedures to apply. This increases the workload of both the City's administration and the auditors.

INTERNAL CONTROL AND ACCOUNTING MATTERS

Internal Control and Fraud Prevention - Designing and maintaining a sound system of internal controls over City assets, as well as fraud prevention and detection, are on the forefront in today's business environment. As part of our audit of the City's 2004 financial statements, we performed additional procedures as required by Statement on Auditing Standards No. 99, Consideration of Fraud in a Financial Statement Audit (SAS 99). While SAS 99 does not change the focus of the financial statement audit to a "fraud audit", the new standard incorporates a change in mindset for auditors to search for and identify significant fraud risk factors. SAS 99 requires auditors to perform specific procedures to search for significant fraud risk factors, including inquiries with key members of the administration and other employees throughout the organization; a retrospective review of accounting estimates; a detailed review of all journal entries; and other related procedures. We are pleased to report that no instances of fraud were identified as a result of our procedures.

Cash and investments - The City's cash and investment accounts reflected an unreconciled difference throughout most of the year totaling approximately \$95,000, which was corrected as part of the audit. While the bank reconciliations we analyzed as part of our audit appear to have been prepared on a timely basis, the reconciliations were not fully reconciled to the general ledger, resulting in the above noted difference. While it appears procedures are in place to prepare monthly



reconciliations, we recommend that the City institute the additional procedures to ensure that all account reconciliations are completely reconciled to the general ledger on a timely basis. We would be pleased to assist the City in the establishment of these procedures.

In addition, the investments of the City's various funds are pooled (i.e., commingled in certificates of deposit and other investment accounts) in an effort to maximize investment income. The pooling of investments, however, significantly increases the complexity of the accounting for the investments and the preparation of the related monthly reconciliations. We recommend that the pooling of investments be minimized as much as possible, which we do not believe will have a significant effect on the goal of maximizing investment earnings.

Accounts receivable and payables – During the course of our audit, we noted that the City accounts for revenues and expenditures on a cash basis during the year. The recording of accounts receivable and payable balances throughout the year will allow the City to maintain its books and records on an accrual basis, which is consistent with the annual financial statements and the budget. In addition, the maintenance of accrual basis books and records will increase the usefulness of financial information provided to the City Commission and administration for decision making purposes and will facilitate the year-end closing process and preparation for the audit. As such, we recommend the City consider the development of policies and procedures to record accounts receivable and payable throughout the year. It is our understanding that the City utilizes the accounts payable module when payment is made on an invoice. However, we recommend payables are entered when the goods/services have been received and matched to an invoice. This will provide the amounts owing by the City at any given time although payment hasn't been made.

Condition of Accounting Records – Once again we have observed continued improvement in the condition of the City's financial records and related documentation for the year ended June 30, 2004. It is our understanding that the administration has committed to a plan to further improve the timeliness and accuracy of the financial reporting system in 2005, along with consideration of the aforementioned changes. We are optimistic that we will be able to report further improvements to you at this time next year.

FEDERAL GRANTS

It is our understanding that the City continues to receive significant federal grant monies through the Michigan Strategic Fund for infrastructure improvements. These grants will continue to prove to be an important part of the City's economic development and downtown revitalization in the coming years.

As you are probably aware, a "Single Audit" of the City's federal programs is required to be performed in any year that at least \$500,000 of federal grant awards are expended. Based on the timing of the projects funded by the federal grants, the City may be required to have a Single Audit performed for 2005 and later years. Please also be advised that the terms of specific grants may require a Single Audit or a specific federal program audit even in those periods where the \$500,000 threshold has not been met. If there are questions or concerns, we recommend that the City consult directly with the granting agency.



We would like to thank the Mayor and City Commission for the opportunity to serve as auditors for the City. We would also like to express our appreciation for the assistance and cooperation provided to us by the administration during the audit. If you would like to discuss any of these matters further, or would like any other assistance, please contact us.

Very truly yours,

PLANTE & MORAN, PLLC

David V. Grubb

(Mristixal) . Lostick

Christina M. Kostiuk